# TOWN OF HERSEY, MAINE FINANCIAL STATEMENTS JUNE 30, 2023

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Barbara E. McGuire, CPA, CGMA Timothy P. Poitras, CPA, CGMA

To the Board of Selectmen of the Town of Hersey, Maine

#### INDEPENDENT AUDITORS' REPORT

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, its major fund, and the aggregate remaining fund information of the Town of Hersey, Maine, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Town of Hersey, Maine's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, its major fund, and the aggregate remaining fund information of the Town of Hersey, Maine, as of June 30, 2023, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Town of Hersey, Maine, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town of Hersey, Maine's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due
  to fraud or error, and design and perform audit procedures responsive to those risks. Such
  procedures include examining, on a test basis, evidence regarding the amounts and
  disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of the Town of Hersey, Maine's internal control. Accordingly,
  no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant
  accounting estimates made by management, as well as evaluate the overall presentation of the
  financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town of Hersey, Maine's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Hersey, Maine's basic financial statements. The Schedule of Property Valuation and Assessment – General Fund and the Schedule of Changes in Property Taxes – General Fund are presented for the purpose of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Property Valuation and Assessment – General Fund and the Schedule of Changes in Property Taxes – General Fund are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Chester M. Kearney

Presque Isle, Maine July 8, 2024 MANAGEMENT'S DISCUSSION AND ANALYSIS

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the Town of Hersey, Maine, we offer readers of the Town's financial statements this narrative overview and analysis of the financial activities of the Town for the fiscal year ended June 30, 2023. We encourage readers to consider the information presented here in conjunction with the Town's financial statements.

# Financial Highlights

- The assets of the Town of Hersey exceeded its liabilities at the close of the most recent fiscal year by \$223,934 (net position). Of this amount, \$216,004 (unrestricted net position) may be used to meet the government's on-going obligations to citizens and creditors.
- The government's total net position decreased by \$35,632.
- As of the close of the current fiscal year, the Town's governmental funds reported combined ending fund balances of \$211,956, a decrease of \$33,215 in comparison with the prior year. Approximately 46% of this total amount, \$97,618, is available for spending at the government's discretion (unassigned fund balance).
- At the end of the current fiscal year, unassigned fund balance for the general fund was \$97,618, or 37% of total general fund expenditures.
- The Town's total long-term debt did not change for the current fiscal year. There was no long-term debt outstanding.

## Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the Town of Hersey's basic financial statements. The Town's basic financial statements are comprised of three components:

1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements. The government-wide financial statements are designed to provide readers with a broad overview of the Town of Hersey's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the Town's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes).

Both of the government-wide financial statements distinguish functions of the Town that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the Town include general government, protection, highways, general assistance, sanitation, properties, recreation, county tax assessment and education. The Town does not have any business-type activities.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

The government-wide financial statements can be found on pages 10 and 11 of this report.

Fund financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town of Hersey, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The Town currently maintains one fund, one general governmental fund.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental-fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental-fund balance sheet and the governmental-fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Town maintains two individual governmental funds. Information is presented separately in the governmental-fund balance sheet and in the governmental-fund statement of revenues, expenditures, and changes in fund balances for the general fund which is considered to be a major fund.

The Town adopts an annual appropriated budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

The basic governmental-fund financial statements can be found on pages 12 and 13 of this report.

Proprietary funds. The Town does not have any proprietary funds.

*Notes to the financial statements.* The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 14 to 22 of this report.

Other information. This report also includes various supplemental schedules to provide additional detail for the various items reported. These supplemental schedules can be found on pages 24 to 25 of this report.

Government-wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the Town of Hersey, assets exceeded liabilities by \$223,934 at the close of the most recent fiscal year.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

The Town's net position reflects its investment in capital assets (e.g., land, buildings, and infrastructure) less any related debt used to acquire those assets that is still outstanding. The Town uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the Town's investment in its capital assets is reported net of related debt, if any, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. There were no capital assets for the year ended June 30, 2023.

TOWN OF HERSEY, Net Position

	Governmental Activities		Business-type Activities		To	Total	
	June	June	June June		June	June	
	30, 2023	30, 2022	30, 2023	30, 2022	30, 2023	30, 2022	
Current and other assets	223,934	260,680			223,934	260,680	
Total assets	<u>223,934</u>	260,680			223,934	<u>260,680</u>	
Current and other liabilities		1,114				1,114	
Total liabilities		1,114				<u>1,114</u>	
Net position:							
Restricted	7,930	7,930			7,930	7,930	
Unrestricted	216,004	<u>251,636</u>			216,004	<u>251,636</u>	
Total net position	223,934	<u>259,566</u>			<u>223,934</u>	259,566	

The reporting requirements of GASB #34 and GASB #54 have been fully adopted.

The remaining balance of unrestricted net assets (\$216,004) may be used to meet the government's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the Town is able to report positive balances in net position.

During the current fiscal year, the government's net position decreased by \$35,632.

# MANAGEMENT'S DISCUSSION AND ANALYSIS

Governmental activities. Governmental activities decreased the Town's net position by \$35,632, thereby accounting for 100% of the decrease in the net position of the Town. Key elements of this decrease are as follows:

# TOWN OF HERSEY, Changes in Net Position

	Governments July 1,	July 1,	July 1,	pe Activities July 1,	July I,	July 1,
	2022 To	2021 To	2022 To	2021 To	2022 to	2021 To
	June 30,	June 30,	June 30,	June 30,	June 30,	June 30,
	2023	<u>2022</u>	<u>2023</u>	<u>2022</u>	<u>2023</u>	2022
Revenues						
Program revenues:						
Operating grants and						
contributions	4,636	12,590			4,636	12,590
Capital grants and						
contributions						
General revenues:						
Property taxes	157,847	165,933			157,847	165,933
Excise taxes	13,774	12,972			13,774	12,972
Grants and other						
contributions not						
restricted to						
specific programs						
Other	<u>52,748</u>	44,074			52,748	44,074
Total revenues	<u>229,005</u>	235,569			229,005	<u>235,569</u>
Expenses:						
Education	112,776	102,854			112,776	102,854
General government	33,199	38,794			33,199	38,794
Highways	75,052	26,747			75,052	26,747
Protection	22,626	12,666			22,626	12,666
Solid waste	3,765	3,766			3,765	3,766
County tax	15,409	14,335			15,409	14,335
Community agencies	<u>1,810</u>	<u>1,910</u>			<u>1,810</u>	<u>1,910</u>
Total expenses	<u>264,637</u>	<u>201,072</u>			<u>264,637</u>	201,072
Change in net position	(35,632)	34,497			(35,632)	34,497
Net position - beginning	<u>259,566</u>	225,069			<u>259,566</u>	225,069
Net position - ending	223,934	259,566			223,934	<u>259,566</u>

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

Financial Analysis of the Government's Funds

As noted earlier, the Town of Hersey uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of the Town's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Town's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the Town's governmental funds reported combined ending fund balances of \$211,956, a decrease of \$33,215 in comparison with the prior year. Approximately 46% or 97,618 of this total amount constitutes unassigned fund balance, which is available for spending at the government's discretion. The remainder of fund balance is restricted, committed or assigned to indicate that it is not available for new spending because it has already been committed.

The general fund is the chief operating fund of the Town. At the end of the current fiscal year, unassigned fund balance of the general fund was \$97,618 while total fund balance reached \$204,026. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 37% of total general fund expenditures, while total fund balance represents 77% of that same amount.

The fund balance of the Town's general fund decreased by \$33,215 during the current fiscal year. Key factors in this decrease are as follows:

- Actual education expenditures were \$9,922 over budget.
- Actual highway expenditures were \$45,552 over budget due to an unbudgeted paving project.
- Actual protection expenditures were \$9,028 over budget.

General Fund Budgetary Highlights

The original budget is the same as the final budget.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

# Capital Asset and Debt Administration

Capital assets. The Town's investment in capital assets for its governmental activities as of June 30, 2023, amounts to \$0, (net of accumulated depreciation). This investment in capital assets includes land, building systems and infrastructure. The net change in the Town's investment in capital assets for the current fiscal year was \$0.

There were no major capital asset events during the current fiscal year and the Town did not have any capital assets at the beginning or end of the year.

Additional information on the Town's capital assets can be found in note 1 on page 17 of this report.

Long-term debt. At the end of the current fiscal year, the Town did not have any bonded debt outstanding.

State statutes limit the amount of general obligation debt a governmental entity may issue to 7.5% of its total state valuation of the Town. The current debt limitation for the Town of Hersey is \$515,000 which is significantly in excess of the Town's outstanding general obligation debt of zero.

Economic Factors and Next Year's Budgets and Rates

- The unemployment rate for Aroostook County is currently 3.7% which is a decrease from a rate of 4.0% a year ago. The County's rate is higher than the national rate of 3.6%, and the state rate of 2.6%.
- Inflationary trends in the region compare favorably to national indices.

All of these factors were considered in preparing the Town's budget for the 2022 fiscal year ended in 2023.

During the current calendar year, committed, assigned and unassigned fund balance in the general fund decreased to \$204,026. It is intended that this use of available fund balance will avoid the need to raise taxes or charges during the 2023-2024 fiscal year.

# Requests for Information

This financial report is designed to provide a general overview of the Town of Hersey, Maine's finances for all of those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the First Selectman, Board of Selectmen, Town of Hersey, C/O Town of Patten, P.O. Box 260, Patten, Maine 04765.

BASIC FINANCIAL STATEMENTS

# STATEMENT OF NET POSITION

# JUNE 30, 2023

	Primary Government
	Governmental
	Activities
ASSETS	
Cash and equivalents	195,757
Uncollected taxes	14,512
Accounts receivable - other	9,398
Prepaid expenses	328
Due from Patten	3,939
Total assets	223,934
LIABILITIES	
NET POSITION	
Restricted	7,930
Unrestricted	216,004
Total net position	223,934
<del>-</del>	

The notes to the financial statements are an integral part of this statement

# STATEMENT OF ACTIVITIES

# FOR THE YEAR ENDED JUNE 30, 2023

					Net (expense) Revenues
		Program	Revenues		and Changes in Net Assets
			Operating	Capital	Primary Government
		Charges for	Grants and	Grants and	Governmental
Functions/Programs	Expenses	<u>Services</u>	Contributions	<b>Contributions</b>	<b>Activities</b>
Primary Government;					
Governmental activities:					
Education	112,776				(112,776)
General government	33,199				(33,199)
Highways	75,052		4,636		(70,416)
Protection	22,626				(22,626)
Solid waste	3,765				(3,765)
County Tax	15,409				(15,409)
Community agencies	1,810				(1,810)
Total government activities	264,637		4,636		(260,001)
	General revenu	ies:			
	Property taxe	s			157,847
	Excise taxes				13,774
	State assistan	ce			49,714
	Interest and o	harges on taxe	s and investmen	ts	1,114
	Other				1,920
	Total genera	ıl revenues			224,369
					(25,622)
	Change in net	position			(35,632)
•	Net position -	beginning of y	ear		259,566
	Net position -	end of year			223,934

#### GOVERNMENTAL FUNDS BALANCE SHEET

#### AND RECONCILIATION OF THE GOVERNMENTAL FUNDS

# BALANCE SHEET TO THE STATEMENT OF NET POSITION

#### JUNE 30, 2023

GENERAL FUND	ARPA FUND (NON-MAJOR)	TOTAL GOVERNMENTAL FUNDS
195,757		195,757
		14,512
		9,398
328	7.020	328 7,930
3,939	7,930	7,930 3,939
	7.020	221.074
	7,930	231,864
7,930		7,930
7,930		7,930
11,978		11,978
-	7,930	7,930
500		500
		28,487
		76,221
		1,200
,		,
97,618		97,618
204,026	7,930	211,956
223,934	7,930	231,864
	7,930 7,930 7,930 7,930 7,930 7,930 7,930 7,930 7,930 7,930	GENERAL FUND (NON-MAJOR)  195,757 14,512 9,398 328 7,930 3,939 - 223,934 7,930  7,930  7,930  11,978  - 7,930  28,487 76,221 1,200  97,618 204,026 7,930

# RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION

Fund Balance	211,956
Other long-term assets are not available to pay for the current period expenditures and,	
therefore are deferred in the funds.	11,978
Net position of government activities	223,934

The notes to the financial statements are an integral part of this statement

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES-

#### GOVERNMENTAL FUND AND RECONCILIATION OF THE STATEMENT

# OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF

# GOVERNMENTAL FUND TO THE STATEMENT OF ACTIVITIES

#### YEAR ENDED JUNE 30, 2023

	GENERAL FUND	ARPA FUND (NON-MAJOR)	TOTAL GOVERNMENTAL FUNDS
REVENUES			
Property taxes	160,264		160,264
Federal and state assistance	54,350		54,350
Other revenues	16,808		16,808
TOTAL REVENUES	231,422	_	231,422
EXPENDITURES			
Current			
Education	112,776		112,776
General government	33,199		33,199
Highways	75,052		75,052
Protection	22,626		22,626
Solid waste	3,765		3,765
County tax	15,409		15,409
Community agencies	1,810		1,810
TOTAL EXPENDITURES	264,637	*	264,637
EXCESS OF REVENUES OVER EXPENDITURES	(33,215)	~	(33,215)
FUND BALANCE - JULY 1, 2022	237,241	7,930	245,171
FUND BALANCE - JUNE 30, 2023	204,026	7,930	211,956

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGED IN FUND BALANCES OF GOVERNMENTAL FUND TO THE STATEMENT OF ACTIVITIES

NET CHANGE IN FUND BALANCE	(33,215)
Revenues in the Statement of Activities that do not provide current financial	
reported as revenues in the funds:	
Change in unavailable property tax revenue	3,110
Change in net position of governmental activities	(30,105)

# NOTES TO FINANCIAL STATEMENTS

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#### NOTES TO FINANCIAL STATEMENTS

#### (1) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Reporting Entity

The Town of Hersey, Maine, is incorporated under the laws of the State of Maine. The Town is a municipal corporation that operates under the town meeting, and board of assessor's form of government. The accompanying financial statements present the activities of the Town of Hersey, Maine.

Basis of Presentation - Government-Wide and Fund Financial Statements

The statement of net position and the statement of activities display information about the Town as a whole. These statements include the financial activities of the overall government, except the fiduciary activities. These statements distinguish between the governmental and business-type activities, if any, of the Town. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external users.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the Town's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. The Town does not allocate indirect expenses to functions in the statement of activities. Program revenues include (a) fees, fines, and charges paid by those recipients for goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including taxes, are presented as general revenues.

Separate financial statements are provided for governmental funds, propriety funds, if any, and fiduciary funds, if any, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

Fund financial statements provide information about the Town's funds including its fiduciary fund. Each individual fund is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts which constitute its assets, liabilities, fund equity, revenues and expenditures/expenses. Separate statements for each fund category – governmental, propriety, if any, and fiduciary, if any, are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds.

Propriety fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Nonoperating revenues, such as subsidies and investment earnings, result from nonexchange transactions or ancillary activities.

The Town reports the following major governmental funds:

General Fund - To account for all financial resources except those required to be accounted for in another fund. The general fund is the Town's operating fund.

#### NOTES TO FINANCIAL STATEMENTS (cont'd.)

#### (1) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont'd.)

Other governmental funds are:

Special Revenue Funds – To account for grant funds and other donations. The Town's sole special revenue fund is for ARPA grant funds.

#### Measurement Focus and Basis of Accounting

Government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Non-exchange transactions, in which the Town gives (or receives) value without directly receiving (or giving) equal value in exchange, includes property taxes, grants, entitlements and donations. Property taxes are recognized as revenues in the year for which they are levied. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been met.

Governmental-fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. This policy is believed to be in conformity with the policy of other local governments in Maine. Property taxes and intergovernmental revenues and grants are considered to be susceptible to accrual.

Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds from general long-term debt are reported as other financing sources.

#### Deposits and Investments

Available cash is deposited in interest-bearing accounts to as great a degree as possible. These residual investments are classified for reporting purposes as cash. Earnings from these investments are reported by the applicable funds generating the investments. All deposits are carried at cost plus accrued interest.

The laws of the State of Maine under 30-A M.R.S.A. Sections 5706-5719 limit investment of municipal funds to investments described within that law. The law authorizes the Town to invest in various financial institutions insured by Federal Deposit Insurance Corporation and the National Credit Union Association.

Repurchase agreements are allowed to the extent secured by the obligations of the United States Government, as defined in Section 5712, Subsection 1, provided that the market value of the underlying obligation is equal to or greater than the amount of the municipality's investment and that the municipality's security interest is perfected.

#### NOTES TO FINANCIAL STATEMENTS (cont'd.)

# (1) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont'd.)

Investments in mutual funds are limited to bonds and other direct obligations of the United States Government or repurchase agreements secured by bonds and other direct obligations of the United States Government.

For other securities, including the above-mentioned investment vehicles, minimum security quality grade requirements are mandated in conjunction with percentage limitations of reserve amounts or portfolio balances, depending upon the type of the applicable securities purchased.

#### Tax acquired property

The Town records all tax acquired property at the lesser of fair market value or the taxes due on the property at the time of foreclosure. As of June 30, 2023, the Town had a balance of \$0 in tax acquired property.

#### Deferred Outflows of Resources

The Town reports decreases in net assets that relate to future periods as deferred outflows of resources in a separate section of its government-wide statement of net position. No deferred outflows of resources affect the governmental funds financial statements in the current year.

#### Deferred Inflows of Resources

The Town's governmental funds report a separate section for deferred inflows of resources. This separate financial statement element reflects an increase in net assets that applies to a future period(s). The town had deferred inflows of resources to report in its governmental fund balance sheet.

#### Cash and Cash Equivalents

The Town of Hersey considers all highly liquid investments (including restricted assets) with a maturity of twelve (12) months or less when purchased to be cash equivalents.

#### Receivables and Payables

All outstanding uncollected taxes are considered fully collectible by management of the Town.

#### Property Tax Calendar

Property taxes are levied as of April 1, 2022 and are used to finance the operations of the Town for the fiscal year beginning July 1, 2022. Taxes are committed for collection on October 5, 2022 and are due and payable on or by December 6, 2022. In accordance with Maine law, taxes not collected within 10 months following the date of commitment are secured by liens.

#### Inventories and Prepaid Items

Inventories and prepaid items are insignificant and are not reflected in the Town's basic financial statements.

#### NOTES TO FINANCIAL STATEMENTS (cont'd.)

# (1) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont'd.)

# Capital Assets

As of June 30, 2023, the Town does not have any capital assets. If it had any, all purchased or constructed capital assets would be reported at cost or estimated historical cost and donated fixed assets would be recorded at their estimated fair value at the date of donation. Due to the Town's size, the Town is not required to report major general infrastructure assets retroactively. It is the Town's policy to report major general infrastructure assets prospectively. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Capital assets are defined by the Town as assets with an initial individual cost of more than \$5,000 and an estimated useful life in excess of 2 years. These capital assets, which include property, plant, equipment and infrastructure assets (roads, bridges, sidewalks and similar items), would be reported in the applicable governmental or business-type activities columns in the government-wide financial statements.

Capital assets would be depreciated using the straight-line method over the following estimated useful lives:

Asset Class	<u>Estimated Useful Lives</u>
Buildings	50
Equipment and Vehicles	5-25
Roads	20

#### Net Position Flow Assumption

Sometimes the government will fund outlays for a particular purpose from both restricted and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide statement, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

#### Fund Equity or Balances

The Town of Hersey follows GASB Statement No. 54 which, among many other changes, establishes a fund balance hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. Under the GASB #54 reporting format, fund balance is reported as follows:

- Non-spendable Items that are either not in spendable form or are legally or contractually required to remain intact.
- Restricted fund balance Resources that have constraints imposed by creditors, grantors, contributors or laws and regulations of other governments; or amounts that have very stringent conditions imposed by external parties or law.

#### NOTES TO FINANCIAL STATEMENTS (cont'd.)

#### (1) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont'd.)

- Unrestricted fund balance has 3 components;
  - (1) Committed fund balance Amounts with internally imposed restrictions mandated by the government's highest level of decision making authority which require action from that authority to be redeployed. In the case of the Town of Hersey this action requires a vote at a town meeting.
  - (2) Assigned fund balance Amounts that are constrained by the government's intent that they will be used for specific purposes. Decision making authority with respect to these amounts lies with a committee or other government official (board of selectpersons) but not the highest level authority.
  - (3) Unassigned fund balance This is the residual balance of the general fund which represents the remaining fund balance after allocation to the other fund balance categories. It reflects resources that are available for further appropriation and expenditure for general governmental purposes.

#### Other General Items

The Town is exposed to various risks of loss related to torts; theft of, damages to and destruction of assets; errors and omissions; and natural disasters for which the Town carries commercial insurance. Settled claims, if any, resulting from these risks, have not exceeded commercial insurance coverage.

#### Minimum Fund Balance

The Selectmen have not adopted a financial policy in regards to maintaining a minimum level of unrestricted fund balance in the general fund.

#### BUDGETARY INFORMATION

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all governmental funds except for special revenue funds and the capital projects funds, which adopt project-length budgets.

The budget is prepared by the Board of Selectmen. From this information, warrant articles are prepared for the annual town meeting. The warrant articles include budget recommendations of the Board of Selectmen as well as the prior years appropriated amounts.

The 2022 – 2023 fiscal budget was approved at the annual town meeting held on June 20, 2022.

#### NOTES TO FINANCIAL STATEMENTS (cont'd.)

#### (2) CASH AND INVESTMENTS

The Town's deposits at year end were covered by the Federal Depository Insurance Corporation (FDIC).

The Town's cash is categorized to give an indication of the level of risk assumed by the Town at year end. These categories are defined as follows:

Category #1 – Insured or collateralized with securities held by the Town or by its agent in the Town's name.

Category #2 – Collateralized with securities held by the pledging financial institutions

Trust department or agent in the Town's name.

Category #3 — Uncollateralized, which includes any bank balance that is collateralized with securities held by the pledging financial institution or by its trust department or agent but not in the Town's name.

At June 30, 2023, the Town's funds were on deposit with the banks listed below:

			CATEG	ORY	
BANK – TYPE OF ACCOUNT	CARRYING <u>AMOUNT</u>	BANK <u>BALANCE</u>	<u>#1</u>	<u>#2</u>	<u>#3</u>
Katahdin Trust Company Checking account Certificate of deposit	102,476 93,281	102,718 <u>93,281</u>	102,718 <u>93,281</u>		
	<u>195,757</u>	<u>195,999</u>	<u> 195,999</u>	None	<u>None</u>

#### (4) CAPITAL ASSETS

There was no capital asset activity for the year ended June 30, 2023.

#### (5) LEGAL DEBT LIMIT

The maximum legal debt limit for the Town is \$515,000, or 7.5% of the 2022 state valuation of the Town, which amounted to \$6,862,900.

### (6) PROPERTY TAXES - GENERAL FUND

Property taxes are made up of the following:

	BUDGET	<u>ACTUAL</u>	VARIANCE
Commitment Increase in unavailable property taxes Abatements and discounts	156,139 0 0	157,847 2,417 0	1,708 2,417 0
	<u>156,139</u>	<u>160,264</u>	<u>4,125</u>

# NOTES TO FINANCIAL STATEMENTS (cont'd.)

# (7) STATE ASSISTANCE - GENERAL FUND

These revenues, at June 30, 2023, are as follows:

	<u>BUDGET</u>	<u>ACTUAL</u>	<b>VARIANCE</b>
	44.600	10.400	er 0.1.1
Revenue sharing	11,609	18,620	7,011
Local road assistance program	4,400	4,636	236
Tree growth	15,000	20,640	5,640
Homestead exemption	9,025	10,432	1,407
Veteran exemption	0	22	22
^	40,034	<u>54,350</u>	<u>14,316</u>

# (8) OTHER REVENUES – GENERAL FUND

These revenues, at June 30, 2023, are as follows:

	<u>BUDGET</u>	<u>ACTUAL</u>	<u>VARIANCE</u>
Excise taxes	12,000	13,774	1,774
Interest	1,000	1,114	114
Other	1,599	<u>1,920</u>	<u>321</u>
	<u>14,599</u>	<u>16,808</u>	<u>2,209</u>

# (9) COMMITTED FUND BALANCE

For the year ended June 30, 2023, committed balances consist of:

Emergency Reserve	500
Forest Fire Protection Reserve	28,487
Road Reserve	76,221
Tax Map Reserve	_1,200
•	<u>106,408</u>

# (10) COMMUNITY AGENCIES EXPENSE – GENERAL FUND

	BUDGET	<u>ACTUAL</u>	<u>VARIANCE</u>
Aroostook Area Agency on Aging	10	10	
Aroostook County Action Program	200	200	
Patten ATV Club	100	100	
Patten Lumbermen's Museum	500	500	
Patten Playground Committee	500	500	
Veterans' Memorial Library	<u>500</u>	<u>500</u>	
·	<u>1,810</u>	<u>1,810</u>	

#### NOTES TO FINANCIAL STATEMENTS (cont'd.)

#### (11) RISK MANAGEMENT

The Town of Hersey is exposed to various risks of losses related to torts: theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Town maintains insurance coverage for part of its risk management. Expenditures and claims are recognized when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. In determining claims, events that might create claims, but for which none have been reported, are considered. The Town's management estimates that the amount of actual or potential claims against the Town as of June 30, 2023 will not materially affect the financial condition of the Town.

#### (12) SUBSEQUENT EVENTS

Management is not aware of any subsequent events from the date of the financial statements to the date the financial statements were available to be issued, July 8, 2024, that require disclosure.

# (13) EXCESS OF EXPENDITURES OVER APPROPRIATIONS

For the year ended June 30, 2023, expenditures exceeded appropriations in the education, highways, protection and county tax departments of the general fund. The actual overall change in fund balance was a decrease of \$33,215.

#### (14) TRUST TAXES

The Town's payroll tax returns are subject to review and examination by federal and state authorities. No examinations have been conducted by the federal or state taxing authorities and no correspondence has been received from these authorities.

#### (15) LEASES

The Town adopted the requirements of GASB #87 as well as many of the practical expedients effective July 1, 2021, and has elected to apply the provisions of this standard to the beginning of the period of adoption. The policy is applied to contracts entered into or changed on or after July 1, 2021. The Town assesses whether a contract is or contains a lease. A contract is or contains a lease if the contract conveys the right to control the use of an identified asset for a period in exchange for consideration. To assess whether a contract conveys the right to control the use of an identified asset, the Town assesses whether; the contract involves the use of an identified asset, if the Town has the right to obtain substantially all the economic benefits from use of the asset throughout the period of use and if the Town has the right to direct the use of the asset. The Town recognizes a right of use asset and a lease liability at the lease commencement date.

The right of use asset is initially measured at cost, which comprises the initial amount of the lease liability adjusted for any lease payments made at or before the commencement date, plus any initial direct costs incurred and an estimate of costs to dismantle and remove the underlying asset or to restore the underlying asset or the site on which it is located, less any lease incentives received. The right of use asset is subsequently depreciated using the straight-line method from the commencement date to the earlier of the end of the useful life of the right of use asset or the end of the lease term. The estimated useful lives of the right of

#### NOTES TO FINANCIAL STATEMENTS (cont'd.)

#### (15) LEASES (cont'd)

use assets are determined on the same basis as those for property and equipment. In addition, the right of use asset is periodically reduced by impairment losses, if any, and adjusted for certain remeasurements of the lease liability. The lease liability is initially measured at the present value of the lease payments that are not paid at the commencement date, discounted using the interest rate implicit in the lease or if that rate cannot be readily determined, the Town's incremental borrowing rate. Generally, the Town will use the incremental borrowing rate as the discount rate. The Town has elected not to separate non-lease components of the contract and account for the lease and non-lease components as a single lease component.

When the Town acts as a lessor, it determines at lease inception whether each lease is classified as a short-term lease, a contract that transfers ownership, or all other leases. Under GASB #87, a lease is defined as a contract that conveys control of the right to use another entity's nonfinancial asset (the underlying asset) as specified in the contract for a period of time in an exchange or exchange-like transaction. If the underlying asset transfers ownership to the lessee by the end of the contract, the transaction should be reported as a financed purchase of the underlying asset by the lessee, or sale of the asset by the lessor. GASB #87 requires the recognition of lease payments received under short-term financing leases as income on a straight-line basis over the lease term.

A short-term lease is defined as a lease that, at the commencement date, has a lease term of 12 months or less and does not include an option to extend that the lessee is reasonably certain to exercise. Under GASB #87, lease transactions of buildings and equipment that have a lease term of 12 months or less are recognized in the statement of activities as an expense on a straight-line basis over the lease term in the period in which the obligation for those payments has occurred.

Based on management's assessment, there were no leases requiring adjustment to the net position upon adoption or recognition in the financial statements as of June 30, 2023. Adoption did not impact the previously reported net position.

REQUIRED SUPPLEMENTARY INFORMATION

#### STATEMENT OF GENERAL FUND REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE

#### BUDGET AND ACTUAL

#### YEAR ENDED JUNE 30, 2023

	FINAL BUDGET	ACTUAL	VARIANCE FAVORABLE (UNFAVORABLE)
REVENUES	•		
Property taxes			
Commitment	156,139	157,847	1,708
Decrease in unavailable property taxes	-	2,417	2,417
Abatements and discounts			
Net property taxes	156,139	160,264	4,125
State assistance			
Revenue sharing	11,609	18,620	7,011
Local road assistance program	4,400	4,636	236
Tree growth	15,000	20,640	5,640
Homestead exemption	9,025	10,432	1,407
Veterans exemption		22	22
Other revenues	14,599	16,808	2,209
TOTAL REVENUES	210,772	231,422	20,650
EXPENDITURES			
Current			
Education	102,854	112,776	(9,922)
General government	34,775	33,199	1,576
Highways	29,500	75,052	(45,552)
Protection	13,598	22,626	(9,028)
Solid waste	3,900	3,765	135
County tax	14,335	15,409	(1,074)
Community agencies	1,810	1,810	
TOTAL EXPENDITURES	200,772	264,637	(63,865)
EXCESS OF REVENUES OVER EXPENDITURES	10,000	(33,215)	(43,215)
NET CHANGE IN FUND BALANCE	10,000	(33,215)	(43,215)
ND BALANCE - JULY 1, 2022		237,241	
ND BALANCE - JUNE 30, 2023		204,026	

SUPPLEMENTARY INFORMATION

# SCHEDULE OF PROPERTY VALUATION AND ASSESSMENT - GENERAL FUND

# YEAR ENDED JUNE 30, 2023

	REAL ESTATE	PERSONAL PROPERTY	TOTAL
ASSESSED VALUATION	6,720,640	142,260	6,862,900
TAX RATE PER \$1,000			23.00
			157,847
	COMPUTATION OF ASSESSMENT		
TAX COMMITMENT		157,847	
Less: Abatements and discounts		157,847	
ESTIMATED REVENUES			
State Municipal Revenue Sharing		11,609	
Homestead Reimbursement Other Revenue		9,025 33,999	
Omer Revenue		54,633	212,480
APPROPRIATIONS			•
Municipal		93,583	
Education		102,854	
County tax		14,335	210,772
OVERLAY			1,708

The notes to the financial statements are an integral part of this statement

#### SCHEDULE OF CHANGES IN PROPERTY TAXES - GENERAL FUND

#### YEAR ENDED JUNE 30, 2023

					PRIOR
		2023/24	2022/23	2021/22	TAXES
	TOTAL	TAXES	TAXES	LIENS	AND LIENS
UNCOLLECTED AT JULY I, 2022	17,520		(1,521)	11,550	7,491
2022/23 COMMITMENT	157,847		157,847		
	175,367		156,326	11,550	7,491
COLLECTIONS ABATEMENTS AND DISCOUNTS	160,855	1,578	146,121	8,783	4,373
	160,855	1,578	146,121	8,783	4,373
UNCOLLECTED AT JUNE 30, 2023	14,512	(1,578)	10,205	2,767	3,118
REPRESENTED BY					
Personal property taxes			102	105	267
Real estate taxes (liens)		(1,578)	10,103	2,662	2,851
		(1,578)	10,205	2,767	3,118